# Report of the Head of Planning, Sport and Green Spaces

Address LAND R/O 119 HAREFIELD ROAD UXBRIDGE

**Development:** Single storey detached storage building (Part Retrospective)

**LBH Ref Nos:** 72673/APP/2017/938

**Drawing Nos:** 1339/P/02

1339/P/01

Sales Particulars

Date Plans Received: 15/03/2017 Date(s) of Amendment(s):

**Date Application Valid:** 15/03/2017

#### 1. SUMMARY

The application seeks part retrosepctive planning permission for the erection of a single storey detached building. The applicant has advised that the building is required to provide secure car parking when going on regular overseas travel and for domestic storage. The applicant has confirmed that the building would not be used for commercial purposes. The building is considered to relate satisfactorily to the character and appearance of the locality and would not result in an un-neighbourly form of development. Subject to a condition preventing commercial or business use of the building, the application is recommended for approval.

#### 2. RECOMMENDATION

### APPROVAL subject to the following:

#### 1 HO1 Time Limit

The development hereby permitted shall be begun before the expiration of three years from the date of this permission.

#### **REASON**

To comply with Section 91 of the Town and Country Planning Act 1990.

# 2 HO2 Accordance with approved

The development hereby permitted shall not be carried out except in complete accordance with the details shown on the submitted plan number 1339/P/02.

#### REASON

To ensure the development complies with the provisions of the Hillingdon Local Plan: Part Two Saved UDP Policies (November 2012) and the London Plan (2016).

#### 3 RPD13 Restrictions on outbuildings

The building hereby approved shall only be used for the purpose(s) stated on the application form and approved drawings, as a garage for the parking of private motor vehicles and shall not be used for purposes such as a separate unit of residential accommodation or for any business purposes, including car repairs/maintenance or commercial storage/parking.

REASON

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To avoid any future residential or business use, so as to protect the amenity of adjoining residential properties in accordance with Policy BE19, BE20. BE21, OE1 and OE3 of the Hillingdon Local Plan: Part Two - Saved UDP Policies (November 2012).

#### **INFORMATIVES**

### 1 | 152 | Compulsory Informative (1)

The decision to GRANT planning permission has been taken having regard to all relevant planning legislation, regulations, guidance, circulars and Council policies, including The Human Rights Act (1998) (HRA 1998) which makes it unlawful for the Council to act incompatibly with Convention rights, specifically Article 6 (right to a fair hearing); Article 8 (right to respect for private and family life); Article 1 of the First Protocol (protection of property) and Article 14 (prohibition of discrimination).

# 2 I53 Compulsory Informative (2)

The decision to GRANT planning permission has been taken having regard to the policies and proposals in the Hillingdon Unitary Development Plan Saved Policies (September 2007) as incorporated into the Hillingdon Local Plan (2012) set out below, including Supplementary Planning Guidance, and to all relevant material considerations, including The London Plan - The Spatial Development Strategy for London consolidated with alterations since 2011 (2016) and national guidance.

| AM7      | Consideration of traffic generated by proposed developments.  |
|----------|---|
| AM14     | New development and car parking standards.  |
| BE13     | New development must harmonise with the existing street scene.  |
| BE15     | Alterations and extensions to existing buildings  |
| BE19     | New development must improve or complement the character of the area.   |
| BE20     | Daylight and sunlight considerations.   |
| BE21     | Siting, bulk and proximity of new buildings/extensions.   |
| BE23     | Requires the provision of adequate amenity space.   |
| BE24     | Requires new development to ensure adequate levels of privacy to neighbours.  |
| HDAS-EXT | Residential Extensions, Hillingdon Design & Access Statement,<br>Supplementary Planning Document, adopted December 2008 |
| LPP 3.5  | (2016) Quality and design of housing developments   |

## 3 147 Damage to Verge - For Council Roads:

The Council will recover from the applicant the cost of highway and footway repairs, including damage to grass verges.

Care should be taken during the building works hereby approved to ensure no damage occurs to the verge or footpaths during construction. Vehicles delivering materials to this development shall not override or cause damage to the public footway. Any damage will require to be made good to the satisfaction of the Council and at the applicant's expense.

For further information and advice contact - Highways Maintenance Operations, Central Depot - Block K, Harlington Road Depot, 128 Harlington Road, Hillingdon, Middlesex, UB3 3EU (Tel: 01895 277524).

#### 4 |2 Encroachment

You are advised that if any part of the development hereby permitted encroaches by either its roof, walls, eaves, gutters, or foundations, then a new planning application may have to

be submitted. The validity of this planning permission may be challengeable by third parties if the development results in any form of encroachment onto land outside the applicant's control for which the appropriate Notice under Article 13 of the Town and Country Planning (Development Management Procedure) (England) Order 2015 has not been served.

### 5 I5 Party Walls

The Party Wall Act 1996 requires a building owner to notify, and obtain formal agreement from, any adjoining owner, where the building owner proposes to:

carry out work to an existing party wall;

build on the boundary with a neighbouring property;

in some circumstances, carry out groundworks within 6 metres of an adjoining building. Notification and agreements under this Act are the responsibility of the building owner and are quite separate from Building Regulations, or Planning Controls. The Building Control Service will assume that an applicant has obtained any necessary agreements with the adjoining owner, and nothing said or implied by the Council should be taken as removing the necessity for the building owner to comply fully with the Party Wall Act. Further information and advice is to be found in "the Party Walls etc. Act 1996 - explanatory booklet" published by the ODPM, available free of charge from the Residents Services Reception Desk, Level 3, Civic Centre, Uxbridge, UB8 1UW.

# 6 I6 Property Rights/Rights of Light

Your attention is drawn to the fact that the planning permission does not override property rights and any ancient rights of light that may exist. This permission does not empower you to enter onto land not in your ownership without the specific consent of the owner. If you require further information or advice, you should consult a solicitor.

#### 7 I15 Control of Environmental Nuisance from Construction Work

Nuisance from demolition and construction works is subject to control under The Control of Pollution Act 1974, the Clean Air Acts and other related legislation. In particular, you should ensure that the following are complied with:-

- A. Demolition and construction works which are audible at the site boundary shall only be carried out between the hours of 08.00 and 18.00 hours Monday to Friday and between the hours of 08.00 hours and 13.00 hours on Saturday. No works shall be carried out on Sundays, Bank or Public Holidays.
- B. All noise generated during such works shall be controlled in compliance with British Standard Code of Practice BS 5228:2009.
- C. Dust emissions shall be controlled in compliance with the Mayor of London's Best Practice Guidance' The Control of dust and emissions from construction and demolition.
- D. No bonfires that create dark smoke or nuisance to local residents.

You are advised to consult the Council's Environmental Protection Unit (www.hillingdon.gov.uk/noise Tel. 01895 250155) or to seek prior approval under Section 61 of the Control of Pollution Act if you anticipate any difficulty in carrying out construction other than within the normal working hours set out in (A) above, and by means that would minimise disturbance to adjoining premises.

#### 3. CONSIDERATIONS

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# 3.1 Site and Locality

The application site is an area of land to the rear of 119 Harefield Road which has been recently sold and separated from the residential property at Number 119 Harefield Road. Work has commenced on site for the erection of the building to include the foundation and slab. Work has now ceased pending the consideration of this application. The application site is accessed from a driveway from Fairlight Drive and lies within the Developed Area as identified within the Hillingdon Local Plan - Saved UDP Policies (November 2012). There are a number of detached timber and prefabricated outbuildings along this driveway.

## 3.2 Proposed Scheme

The application seeks part retrospective planning permission for the erection of a single storey detached building. The proposed building suggests simple fenestration in the form of a roller shutter main door and a pedestrian door on the front elevation, but no other openings. The applicant has advised that the building is required to provide secure car parking when going on regular overseas travel and for domestic storage. The applicant has confirmed that the building would not be used for commercial purposes. Title deeds have been submitted by the applicant to confirm a right of access over the driveway leading to the building.

# 3.3 Relevant Planning History

# **Comment on Relevant Planning History**

There is no recent planning history of relevance to this application site.

### 4. Planning Policies and Standards

# UDP / LDF Designation and London Plan

The following UDP Policies are considered relevant to the application:-

Part 1 Policies:

PT1.BE1 (2012) Built Environment

#### Part 2 Policies:

| AM7      | Consideration of traffic generated by proposed developments.   |
|----------|--|
| AM14     | New development and car parking standards.   |
| BE13     | New development must harmonise with the existing street scene.   |
| BE15     | Alterations and extensions to existing buildings   |
| BE19     | New development must improve or complement the character of the area.  |
| BE20     | Daylight and sunlight considerations.  |
| BE21     | Siting, bulk and proximity of new buildings/extensions.  |
| BE23     | Requires the provision of adequate amenity space.  |
| BE24     | Requires new development to ensure adequate levels of privacy to neighbours.   |
| HDAS-EXT | Residential Extensions, Hillingdon Design & Access Statement, Supplementary Planning Document, adopted December 2008 |
| LPP 3.5  | (2016) Quality and design of housing developments  |

#### 5. Advertisement and Site Notice

- **5.1** Advertisement Expiry Date:- Not applicable
- **5.2** Site Notice Expiry Date:- Not applicable

#### 6. Consultations

#### **External Consultees**

The North Uxbridge Residents Association and neighbouring properties were consulted by letter dated 31.3.17

and a site notice was displayed at the site which expired on 20 April 2017.

9 letters and a petition have been received objecting on the following grounds:

- 1. Potential use for commercial purposes.
- 2. The land should not have been sold off to a third party.
- 3. Increased traffic to the access driveway.
- 4. Construction of building to include cavity wall and power indicates potential alternative use.
- 5. Building left unsecured which is a health and safety concern.

#### **Internal Consultees**

Not applicable to this application.

#### 7. MAIN PLANNING ISSUES

### 7.01 The principle of the development

The application site is located within the Developed Area where the principle of development is considered acceptable subject to compliance with other policies within the Development Plan.

### 7.02 Density of the proposed development

Not applicable to this application.

### 7.03 Impact on archaeology/CAs/LBs or Areas of Special Character

Not applicable to this application.

### 7.04 Airport safeguarding

Not applicable to this application.

#### 7.05 Impact on the green belt

Not applicable to this application.

#### 7.07 Impact on the character & appearance of the area

Policy BE1 of the Hillingdon Local Plan: Part One - Strategic Policies (November 2012) requires all new development to maintain the quality of the built environment including providing high quality urban design. Furthermore policies BE13 and BE15 of the Hillingdon Local Plan: Part Two - Saved UDP Policies (November 2012) resist any development which would fail to harmonise with the existing street scene or would fail to safeguard the design of existing and adjoining sites.

The proposed building would have a footprint of 38.18 square metres and would be finished with a flat roof measuring 2.8 m in height. There are a number of detached garages and outbuildings located within the immediate vicinity. The scale and design of the proposed building would not appear out of keeping with the established character of the locality and would not have a negative impact upon the visual amenity of the site or the surrounding area in compliance with Policy BE1 of the Hillingdon Local Plan: Part One - Strategic Policies (November 2012) and policies BE13 and BE15 of the Hillingdon Local Plan: Part

Two - Saved UDP Policies (November 2012).

### 7.08 Impact on neighbours

Policies BE20, BE21 and BE22 of the Hillingdon Local Plan: Part Two - Saved UDP Polices (November 2012) give advice that buildings should be laid out so that adequate daylight and sunlight can penetrate into and between them, and the amenities of existing houses are safeguarded.

Policies BE23 and BE24 of the Hillingdon Local Plan (Part Two) stress the importance of new buildings and extensions providing adequate amount of external amenity space, that not only protects the amenity of the occupants of the proposed development, but also of those of the surrounding buildings, as well as protecting both parties privacy.

A number of concerns have been raised by the occupants of nearby properties, that the building would be used for commercial purposes and would therefore result in an unneighbourly form of development. The applicant has confirmed that the intended use of the building is for secure parking and domestic storage and that the building would not be used for commercial purposes. It would be reasonable to impose a condition to ensure that the future use of the building is not for commercial or business purposes. The form, bulk and siting of the proposed building would not have an unacceptable impact on light or outlook to the occupants of neighbouring properties and in particular to the closest property at 29 Fairlight Drive. Therefore, it is considered that the proposed development would not constitute an un-neighbourly form of development in compliance with Policies BE19, BE20 and BE21 of the Hillingdon Local Plan: Part Two -Saved UDP Policies (November 2012).

#### 7.09 Living conditions for future occupiers

Not applicable to this application.

# 7.10 Traffic impact, Car/cycle parking, pedestrian safety

Policy AM7 of the Hillingdon Local Plan: Part 2 - Saved UDP Policies (November 2012) considers whether the traffic generated by proposed developments is acceptable in terms of the local highway and junction capacity, traffic flows and conditions of general highway or pedestrian safety. Policy AM14 of the Hillingdon Local Plan: Part 2 - Saved UDP Policies (November 2012) seeks to ensure that all development is in accordance with the Council's adopted Car Parking Standards.

The proposed use for the parking of 1 car would not result in an unacceptable intensification of the use of the access driveway to the parking area to the rear of Harefield Road and would not displace any parking spaces. As such the proposal would not have an unacceptable impact on either highway safety or car parking provision.

#### 7.11 Urban design, access and security

The issues are addressed in the sections above.

### 7.12 Disabled access

Not applicable to this application.

# 7.13 Provision of affordable & special needs housing

Not applicable to this application.

### 7.14 Trees, landscaping and Ecology

Not applicable to this application.

# 7.15 Sustainable waste management

Not applicable to this application.

### 7.16 Renewable energy / Sustainability

Not applicable to this application.

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### 7.17 Flooding or Drainage Issues

Not applicable to this application.

### 7.18 Noise or Air Quality Issues

Not applicable to this application.

### 7.19 Comments on Public Consultations

The comments are addressed in the sections above.

# 7.20 Planning obligations

Not applicable to this application.

### 7.21 Expediency of enforcement action

The application is part retrospective and, if refused, the expediency of enforcement action will need to be considered as part of an enforcement report.

#### 7.22 Other Issues

Since the end of August 2015 applications which are for development which was not authorised need to be assessed as to whether the unauthorised development was intentional. If so, then this is a material planning consideration. In this case officers have no indication that this was an intentional breach of planning control.

# 8. Observations of the Borough Solicitor

#### General

Members must determine planning applications having due regard to the provisions of the development plan so far as material to the application, any local finance considerations so far as material to the application, and to any other material considerations (including regional and national policy and guidance). Members must also determine applications in accordance with all relevant primary and secondary legislation.

Material considerations are those which are relevant to regulating the development and use of land in the public interest. The considerations must fairly and reasonably relate to the application concerned.

Members should also ensure that their involvement in the determination of planning applications adheres to the Members Code of Conduct as adopted by Full Council and also the guidance contained in Probity in Planning, 2009.

#### Planning Conditions

Members may decide to grant planning consent subject to conditions. Planning consent should not be refused where planning conditions can overcome a reason for refusal. Planning conditions should only be imposed where Members are satisfied that imposing the conditions are necessary, relevant to planning, relevant to the development to be permitted, enforceable, precise and reasonable in all other respects. Where conditions are imposed, the Council is required to provide full reasons for imposing those conditions.

### Planning Obligations

Members must be satisfied that any planning obligations to be secured by way of an agreement or undertaking pursuant to Section 106 of the Town and Country Planning Act 1990 are necessary to make the development acceptable in planning terms. The obligations must be directly related to the development and fairly and reasonably related to the scale and kind to the development (Regulation 122 of Community Infrastructure Levy 2010).

**Equalities and Human Rights** 

Section 149 of the Equalities Act 2010, requires the Council, in considering planning applications to have due regard to the need to eliminate discrimination, advance equality of opportunities and foster good relations between people who have different protected characteristics. The protected characteristics are age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex and sexual orientation.

The requirement to have due regard to the above goals means that members should consider whether persons with particular protected characteristics would be affected by a proposal when compared to persons who do not share that protected characteristic. Where equalities issues arise, members should weigh up the equalities impact of the proposals against the other material considerations relating to the planning application. Equalities impacts are not necessarily decisive, but the objective of advancing equalities must be taken into account in weighing up the merits of an application. The weight to be given to any equalities issues is a matter for the decision maker to determine in all of the circumstances.

Members should also consider whether a planning decision would affect human rights, in particular the right to a fair hearing, the right to respect for private and family life, the protection of property and the prohibition of discrimination. Any decision must be proportionate and achieve a fair balance between private interests and the public interest.

#### 9. Observations of the Director of Finance

Not applicable to this application.

#### 10. CONCLUSION

The application seeks part retrospective planning permission for the erection of a single storey detached building. The applicant has advised that the building is required to provide secure car parking when going on regular overseas travel and for domestic storage. The applicant has confirmed that the building would not be used for commercial purposes. The building is considered to relate satisfactorily to the character and appearance of the locality and would not result in an unneighbourly form of development. Subject to a condition preventing commercial or business use of the building, the application is recommended for approval.

# 11. Reference Documents

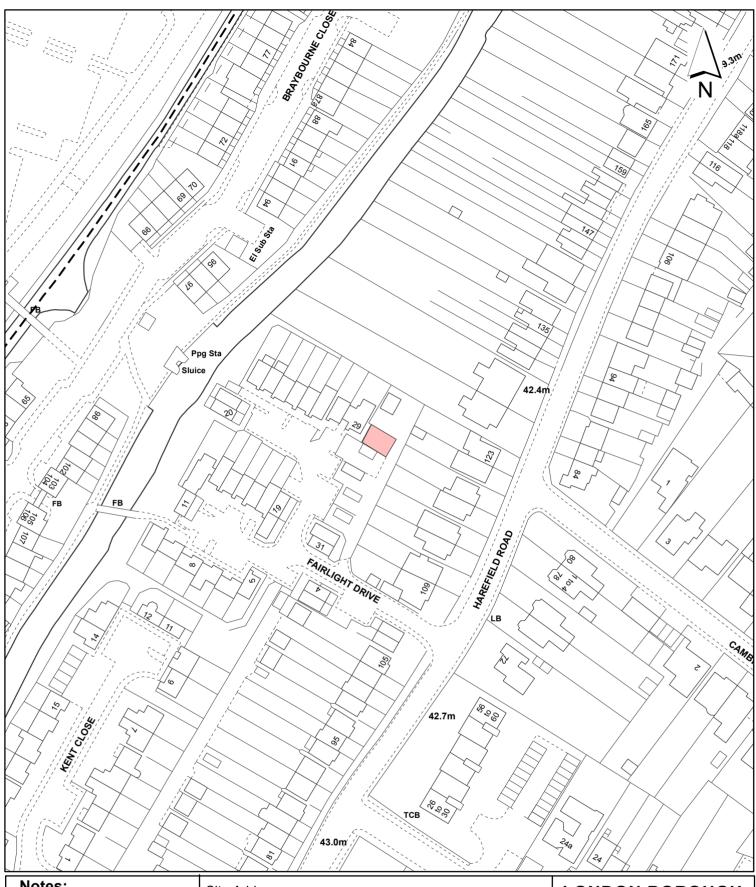
Hillingdon Local Plan: Part One - Strategic Policies (November 2012) Hillingdon Local Plan: Part Two - Saved UDP Policies (November 2012)

The London Plan (2016)

Hillingdon Design and Accessibility Statement: Residential Extensions

National Planning Policy Framework

Contact Officer: Nicola Taplin Telephone No: 01895 250230







# Site boundary

For identification purposes only.

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Site Address:

# Land to the Rear of 119 Harefield Road

Planning Application Ref: 72673/APP/2017/938 Scale:

1:1,250

Planning Committee:

**Central & South** 

Date:

**June 2017** 

# **LONDON BOROUGH** OF HILLINGDON **Residents Services**

Planning Section Civic Centre, Uxbridge, Middx. UB8 1UW

Telephone No.: Uxbridge 250111

